

Cuyahoga County Regional Jail Assessment Project

Final Report Summary

Presented April 10, 2014

Public Financial Management, Inc.



Agenda

- Overview of PFM and Project
- Summary of Primary Findings
- Operational Capacity
- Operational Information
- Personnel
- Budget
- Questions & Answers
- Definitions

Overview of PFM and Project

- PFM is the nation's leading provider of independent financial advisory services and management/budget consulting services to state and local governments. PFM has over 30 offices and about 450 employees across the United States; including a Cleveland office.
- PFM worked with the County and its jails to design and disseminate an electronic survey to capture critical information to assist the County in assessing regional jail consolidation.
- PFM analyzed and synthesized the data in a report to the County.
- The information contained in this report is reflective of the best available information received from responding jurisdictions. Certain data that were not received or not able to be confirmed may warrant future discussion as the County and municipalities continue to discuss jail regionalization.

Project Timeline

<u>2013</u>

- ✓ Kick-off Meeting
- **✓** Development assessment instrument
- ✓ Initial Community Meetings
- ✓ Develop and field on-line survey tool
- √ Follow-up on data collection

<u> 2014</u>

- ✓ Second series of community meetings
- ✓ Follow-up on data collection
- ✓ Preliminary analysis of survey results
- ✓ Mid-project update
- ✓ Develop report and present to County

Definitions

- Full service jail: A local confinement facility used primarily to detain adults for more than one hundred twenty hours.
- Non-full service jail: A temporary holding facility or any other local jail facility not meeting the criteria to be considered a full service jail.
- Operational status:
 - Open and Active A facility that is open and currently housing inmates.
 - Open and Inactive A facility that is open, but is not currently housing inmates.
 - Closed A facility that has been closed and is non-operational.
- Average daily population (ADP): The average number of inmates in jail on a given day. ADP can be calculated using monthly or daily jail population statistics.

Monthly ADP calculation:

Definitions

- Average length of stay: The average duration an inmate's time in jail.
- Average daily cost per inmate: The average cost of housing a single inmate for one day.

Calculation: [(Total Jail Expenditures) / (Average Daily Population) / 365]

• Average meal cost per inmate: The average cost of a single meal for one inmate.

Calculation: [(Total Food Costs) / (Average Daily Population) / 365 / 3]

 Average medical cost per inmate per day: The average daily medical care cost for a single inmate.

Calculation: [(Total Medical Care Costs) / (Average Daily Population) / 365]

• **Full-time jail employee:** An employee who spends 75 percent or more of their work time supervising inmates.

Summary of Primary Findings

- Ample bed space appears to exist to house inmate populations if the County, in coordination with a sufficient number of municipalities, moves forward with a regional jail model.
- Current full service and non-full service facilities exist throughout the County in various geographic areas.
- Regional jail operations may be less costly than current operations for many full service jails, given high fixed costs and relatively low inmate populations.
- Non-full service jails may also find regional operations less costly than current operations which require them to send inmates to be housed in other jurisdictions' jails.
- Jurisdictions who have limited prisoners and pay other jurisdictions to house their inmates may not achieve significant fiscal savings.
- Jurisdictions that house a significant number of inmates from other jurisdictions may be reluctant to forego revenues.
- A regional jail model could increase staffing availability for core police department activities without increasing costs.
- The County may be able to achieve economies of scale in food and medical services.

Summary of Primary Findings

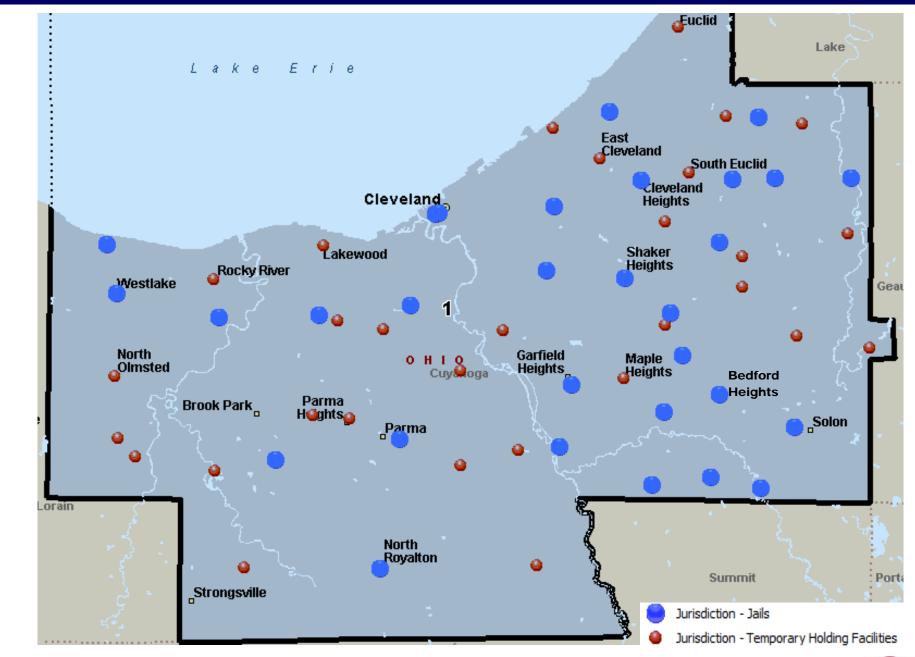
2013 Budgeted Expenditures of Responding Jails

| | Budgeted Expenditures | Percent of All Jail Expenditures |
|--|--------------------------|----------------------------------|
| Total Expenditures (All Jurisdictions) | \$87,959,128 | - |
| Cuyahoga County Expenditures | \$64,100,000 | 72.9% |
| Cleveland Expenditures | \$14,914,283 | 17.0% |
| All Other Expenditures | \$8,944,845 | 10.2% |

2013 Budgeted Revenues of Responding Jails

| | Budgeted | Percent of All Jail |
|-------------------------------------|-------------|---------------------|
| | Revenues | Revenues |
| Total Budgeted Revenues (All | \$3,037,738 | - |
| Jurisdictions) | 40,001,100 | |
| Bedford Heights Budgeted Revenues | \$2,094,800 | 69.0% |
| Solon Budgeted Revenues | \$265,000 | 8.7% |
| North Royalton Budgeted Revenues | \$180,000 | 5.9% |
| Broadview Heights Budgeted Revenues | \$113,667 | 3.7% |
| Strongsville Budgeted Revenues | \$108,169 | 3.6% |
| All Other Budgeted Revenues | \$276,102 | 9.1% |

Geographic Distribution of Jails



- All 59 jurisdictions responded to the survey.
- 52 of the 59 jurisdictions' jails are part of a police department.
- There are 64 jails in the 59 jurisdictions.
- 24 "open and active" jails are full service jails (120 hours and above), 27 open and active jails are non-full service jails (less than 120 hours).

| | <u>#</u> | % of Total |
|---|----------|------------|
| Total Jails | 64 | 100% |
| Full Service (Open and Active) | 24* | 37.5% |
| Non-Full Service (Open and Active) | 27 | 42.2% |
| Open and Inactive | 7 | 10.9% |
| Other (i.e. no facility or incomplete data) | 5 | 7.8% |
| Closed | 1 | 1.9% |

^{*}Does not include the five "open and inactive" Cleveland district jails and the closed Gates Mills Village jail. The inclusion of those 6 jails totals 30 "full service" jails.



- Total countywide rated bed capacity is 2,761 beds. Combined, Cuyahoga
 County Jail and jails in the City of Cleveland account for 79% of all rated bed
 capacity.
 - 1,765 at the Cuyahoga County jail (64% of total)
 - 412 in the City of Cleveland jails (15% of total)
 - 584 beds throughout the rest of the County (21% of total)
- Seven other jails have a rated capacity of 20 or more beds (287 beds total):
 - Bedford Heights (126)
 - Euclid (43)
 - Parma (26)
 - Solon (26)

- Strongsville (24)
- East Cleveland (22)
- Brooklyn (20)

- For comparative and analytical purposes the PFM Team categorized jurisdictions into three groups using the size of each jurisdiction's rated bed space.
 - Group A: jail facilities with rated bed capacities of 20 beds or more.
 - Group B: jail facilities with rated bed capacities between 10 and 19 beds.
 - Group C: jail facilities with rated bed capacities of less than 10 beds.
 - No Group: jurisdictions that do not have a jail or data are incomplete.

Jail Groups – High-Level Data

| Group | # of Jails | # of Full | Rated Bed | # of Cells | # of Cells | # of ADA |
|-------|------------|---------------|-----------|------------|------------|-----------------|
| Oroup | | Service Jails | Capacity | # Of Ochis | that Lock | Compliant Cells |
| Α | 13 | 10 | 2,430 | 1,516 | 1,516 | 51 |
| В | 17 | 13 | 220 | 191 | 189 | 51 |
| C* | 26 | 7 | 111 | 126 | 123 | 19 |
| TOTAL | 56 | 30** | 2,761 | 1,833 | 1,828 | 121 |

| No | 8 |
|-------|---|
| Group | 0 |

^{*}The Gates Mills Village jail closed in May 2013. The facility is listed among Group C jails because the physical facility remains.



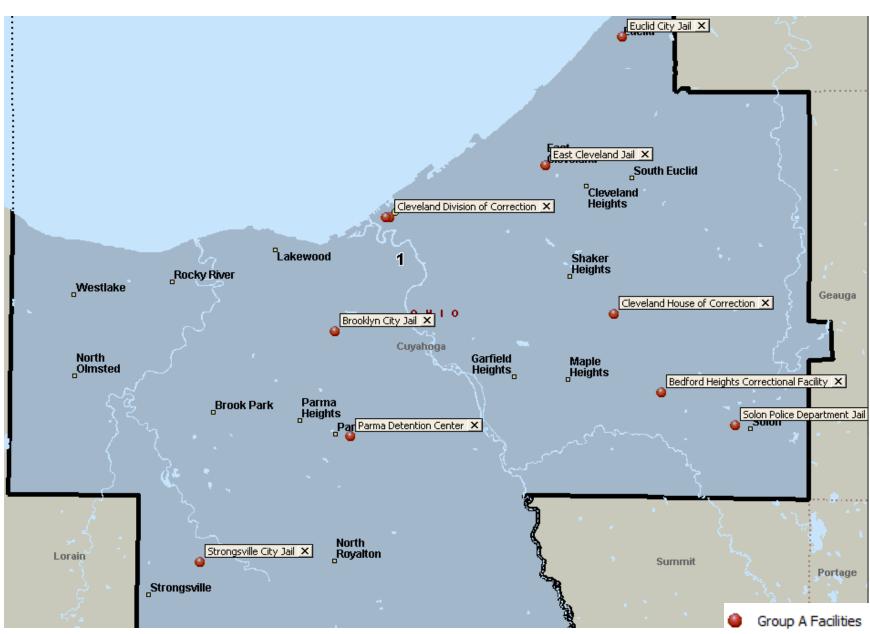
^{**}Includes the five "open and inactive" Cleveland District jails and the closed Gates Mills Village jail.

Group A Jails (20 or more beds)*

| Group | Jail | Full Service | Rated Bed Capacity | # of Cells | # of Cells that Lock | # of ADA Compliant Cells | Laundry | Kitchen |
|------------------------------------|-----------------------------------|-----------------|-----------------------|---------------|-------------------------|-----------------------------|---------|---------|
| Α | Cuyahoga County | Х | 1,765 | 1,256 | 1,256 | 30 | Х | Χ |
| Α | Cleveland (HOC) | Х | 268 | 16 | 16 | 0 | Х | Х |
| Α | Cleveland (CPU) | Х | 50 | 50 | 50 | 0 | | |
| Α | Cleveland (2 nd Dist.) | Х | 20 | 20 | 20 | 0 | | |
| Α | Cleveland (3rd Dist.) | Х | 20 | 20 | 20 | 0 | | |
| А | Cleveland (5th Dist.) | Х | 20 | 20 | 20 | 0 | | |
| А | Bedford Heights | Х | 126 | 7 | 7 | 0 | Х | Х |
| Α | Euclid | Х | 43 | 43 | 43 | 0 | Х | Х |
| Α | Parma | Х | 26 | 14 | 14 | 2 | Х | |
| Α | Solon | Х | 26 | 14 | 14 | 14 | Х | Х |
| Α | Strongsville | | 24 | 28 | 28 | 5 | Х | Х |
| А | East Cleveland | | 22 | 18 | 18 | 0 | Х | |
| А | Brooklyn | | 20 | 10 | 10 | 0 | Х | Х |
| TOTAL | 13 | 10 | 2,430 | 1,516 | 1,516 | 51 | 9 | 7 |
| Total w/o County and City Jails | 7 | 4 | 287 | 134 | 134 | 21 | 7 | 5 |

^{*} Cleveland's 5 district jails are "open and inactive".

Geographic Distribution of Group A Jail Facilities





Group B Jails (10-19 beds)

| Group | Jail | Full Service | Rated Bed Capacity | # of Cells | # of Cells that Lock | # of ADA Compliant Cells | Laundry | Kitchen |
|----------------|-----------------------|-----------------|-----------------------|---------------|-------------------------|-----------------------------|---------|---------|
| В | Cleveland (1st Dist.) | Х | 17 | 17 | 17 | 0 | | |
| В | Cleveland (4th Dist.) | Х | 17 | 17 | 17 | 0 | | |
| В | Garfield Heights | Х | 16 | 9 | 9 | 9 | Х | Х |
| В | Lakewood | | 16 | 11 | 11 | 0 | | Х |
| В | Bedford | Х | 14 | 10 | 10 | 10 | Х | |
| В | Beachwood | Х | 13 | 15 | 15 | 0 | Х | Х |
| В | Cleveland Heights | Х | 13 | 13 | 13 | 13 | | |
| В | Westlake | Х | 13 | 18 | 18 | 18 | Х | |
| В | Mayfield Heights | Х | 12 | 10 | 10 | 0 | | |
| В | North Randall | Х | 12 | 6 | 6 | 0 | Х | |
| В | North Royalton | Х | 12 | 10 | 10 | 0 | Х | Х |
| В | Warrensville Heights | | 12 | 5 | 5 | 0 | Х | |
| В | Brook Park | | 11 | 11 | 11 | 0 | | Х |
| В | Shaker Heights | Х | 11 | 15 | 13 | 0 | | Х |
| В | Valley View | Х | 11 | 8 | 8 | 1 | Х | Х |
| В | Broadview Heights | Х | 10 | 5 | 5 | 0 | Х | Х |
| В | Maple Heights | | 10 | 11 | 11 | 0 | Х | Х |
| Total | 17 | 13 | 220 | 191 | 189 | 51 | 10 | 9 |
| Total w/o City | 15 | 11 | 186 | 157 | 155 | 51 | 10 | 9 |

Group C Jails (less than 10 beds)*

| 0 | 1-21 | Full | Rated Bed | # of | # of Cells | # of ADA | 1 | Mitalian |
|-------|----------------------|--------------------|-----------|-------|------------|-----------------|---------|----------|
| Group | Jail | Service | Capacity | Cells | that Lock | Compliant Cells | Laundry | Kitchen |
| С | North Olmsted | | 9 | 9 | 9 | 0 | | |
| С | Berea | | 8 | 6 | 6 | 0 | | |
| С | Cuyahoga Heights | | 8 | 6 | 6 | 2 | Х | Х |
| С | Richmond Heights | | 8 | 10 | 10 | 8 | | |
| С | South Euclid | | 8 | 10 | 10 | 0 | | |
| С | Middleburg Heights | Х | 7 | 7 | 7 | 1 | Х | |
| С | Bay Village | X | 6 | 8 | 8 | 2 | | |
| С | Brecksville | | 6 | 5 | 5 | 0 | | Х |
| С | Fairview Park | X | 6 | 6 | 6 | 0 | Х | |
| С | Highland Heights | Х | 6 | 9 | 9 | 0 | | |
| С | Independence | | 6 | 9 | 9 | 0 | Х | |
| С | Parma Heights | | 6 | 4 | 4 | 0 | | |
| С | Village of Bratenahl | | 5 | 2 | 2 | 0 | Х | |
| С | Pepper Pike | | 4 | 3 | 3 | 0 | | |
| С | Brooklyn Heights | | 3 | 3 | 3 | 1 | х | Х |
| С | Gates Mills Village | Closed May 2013 | 3 | 0 | 0 | 0 | | |
| С | Olmsted Falls | | 3 | 3 | 3 | 0 | | |
| С | Walton Hills | X | 3 | 3 | 0 | 3 | Х | Х |
| С | Chagrin Falls | | 2 | 2 | 2 | 0 | | |
| С | Hunting Valley | | 1 | 1 | 1 | 1 | | |
| С | Lyndhurst | Х | 1 | 6 | 6 | 0 | | |
| С | Mayfield Village | | 1 | 1 | 1 | 1 | | |
| С | Moreland Hills | | 1 | 1 | 1 | 0 | Х | |
| С | Linndale | | N/A | 1 | 1 | 0 | | |
| С | Rocky River | | N/A | 6 | 6 | 0 | | |
| С | University Heights | | N/A | 5 | 5 | 0 | | |
| Total | 26 | 7 | 111 | 126 | 123 | 19 | 8 | 4 |

^{*} Gates Mills' jail is a full service facility, but closed in May 2013. Woodmere reported having no rated bed capacity, but having laundry and kitchen facilities.



 In order for the County and its municipalities to understand potential costs and savings from regionalizing jail operations, it will be necessary to confirm the baseline jail operations for each jurisdiction.

 If regional jail operations are implemented, the longer-term sentenced inmates currently serving sentences in full-service municipal jails would drive the potential costs and space the County would absorb.

- To provide an estimate of the potential operational impact and cost impact of regional consolidation, most data is reported for full service jails – which would drive much of the population and cost – and non-full service jails.
 - 24 jurisdictions reported managing a full service jail or jails.
 - 35 jurisdictions reported managing a non-full service jail or no jail at all.

Full Service Jails - Overview

| Jurisdiction | Facility | Full Service | Operational Status | Rated Bed Capacity | ADP 2013 | FY2013 Total Budgeted Expenditures | Houses Inmates from other jurisdictions |
|---------------------|-----------------|-----------------|--------------------|-----------------------|-------------------|------------------------------------|---|
| Cuyahoga County | | Х | Open and Active | 1,765 | 2,041 | \$64,100,000 | X |
| Cleveland | HOC | Х | Open and Active | 268 | 270 | \$14,914,283 | |
| Cleveland | CPU | Х | Open and Active | 50 | Included Above | Included in above | |
| Cleveland | 1-5th Districts | Х | Open and Inactive | 94 | 0 | N/A | |
| Bedford Heights | | Х | Open and Active | 126 | 66.49 | \$2,182,000 | Х |
| Euclid | | Х | Open and Active | 43 | 28* | \$65,000 | |
| Parma | | Х | Open and Active | 26 | 21.80 | \$1,449,876 | Х |
| Solon | | Х | Open and Active | 26 | 16.40 | \$1,066,000 | Х |
| Garfield Heights | | Х | Open and Active | 16 | 14.40 | \$442,463 | |
| Bedford | | Х | Open and Active | 14 | 4 | \$152,937 | Х |
| Beachwood | | Х | Open and Active | 13 | 1.98 | N/A | Х |
| Cleveland Heights | | Х | Open and Active | 13 | 9.12 | \$90,000 | Х |
| Westlake | | Χ | Open and Active | 13 | 5.78 | \$236,700 | X |
| Mayfield Heights | | Х | Open and Active | 12 | 1.96 | \$30,000 | |
| North Randall | | Х | Open and Active | 12 | 1.08 | \$1,000 | |
| North Royalton | | Х | Open and Active | 12 | 9.16 | \$899,958 | Х |
| Shaker Heights | | Х | Open and Active | 11 | 7.20 | \$373,878 | |
| Valley View | | Х | Open and Active | 11 | 0.32 | \$125,000 | Х |
| Broadview Heights | | Х | Open and Active | 10 | 2.61 | \$285,116 | Х |
| Middleburg Heights | | Х | Open and Active | 7 | 2.91 | \$28,622 | |
| Bay Village | | Х | Open and Active | 6 | 0.95 | \$17,360 | Х |
| Fairview Park | | Х | Open and Active | 6 | N/A | \$19,400 | Х |
| Highland Heights | | Х | Open and Active | 6 | 1.18 | \$15,644 | Х |
| Gates Mills Village | | Х | Closed | 3 | - | - | |
| Walton Hills | | Х | Open and Active | 3 | 0 | \$9,390 | |
| Lyndhurst | | Х | Open and Active | 1 | 2.13 | \$25,000 | Х |
| Total | | 30* | | 2,567 | 2,508 | \$86,529,627 | 15 |

^{*}The County and Euclid are currently in the process of consolidating operations. In May 2013, Euclid's jail became a 6 hour holding facility. In 2012, Euclid's jail was a full service jail and had an ADP of 48. The jail's ADP for the first quarter of 2013 (when it was a full service jail) was 28. This data point is used in the table above.

^{**}Cleveland's district jails (1st through 5th) are included in the total facility count.

<u>ADP</u>

- In 2013, the reported ADP among all jails in Cuyahoga County was 2,601.
- Excluding Cuyahoga County Jail from ADP calculations, the remaining ADP was 560 inmates.
- Excluding Cuyahoga County Jail and Cleveland jails, the remaining jails had an ADP of 290 inmates.
 - 7 jails accounted for 185 of the 290 inmates (63.8 percent)

| 2013 ADP | | | | | |
|------------------|---------|--|--|--|--|
| Total ADP | 2,601.0 | | | | |
| Cuyahoga County | 2,041.0 | | | | |
| Cleveland | 270.0 | | | | |
| Remainder | 290.0 | | | | |
| Bedford Heights | 66.5 | | | | |
| Euclid | 28.0 | | | | |
| Maple Heights | 23.0 | | | | |
| Parma | 21.8 | | | | |
| Solon | 16.4 | | | | |
| East Cleveland | 15.0 | | | | |
| Garfield Heights | 14.4 | | | | |
| All others | 104.9 | | | | |

Bookings

- The top six jurisdictions by reported bookings were Cleveland, Euclid, Bedford Heights, East Cleveland, Maple Heights and Parma.
- Together, these six jurisdictions totaled 49,344 bookings in 2013, which accounted for 64.1 percent of all municipal bookings (excluding the County's 19,072 bookings).
- When excluding Cleveland, the remaining five jurisdictions accounted for 93.1 percent of the total bookings in remaining municipalities.
- These jurisdictions are the most likely to use a regional jail system which could be important to location decisions of regional satellite jails.



| | Total Bookings (2010) | % of Total Bookings (2010) | Total Bookings (2013) | % of Total Bookings (2013) | Change from 2010 (#) | Change from 2010 (%) |
|------------------------------|-----------------------------|----------------------------------|-----------------------------|----------------------------------|----------------------------|----------------------------|
| All Responding Jurisdictions | 122,212 | • | 96,011 | - | (26,201) | (21.4%) |
| Cuyahoga County | 19,032 | 15.6% | 19,072 | 19.9% | 40 | 0.2% |
| Cleveland | 26,787 | 21.9% | 23,935 | 24.9% | (2,852) | (10.6%) |
| East Cleveland | 14,949 | 12.2% | 3,781 | 3.9% | (11,168) | (74.7%) |
| Euclid | 20,957 | 17.1% | 10,076 | 10.5% | (10,881) | (51.9%) |
| All other Responding Jails | 40,487 | 33.1% | 39,147 | 40.8% | (1,340) | (3.3%) |

Potential Fiscal Impacts of Regional Jail Operations

- Regional jail operations may be less costly than current operations for many full service jails.
- Jurisdictions that pay others to house their inmates and also send a very low number of inmates per year to be housed in other locations may not achieve significant fiscal savings.
- Jurisdictions that house a significant number of inmates from other jurisdictions may be reluctant to forego revenues.
- Non-full service jails may find regional operations less costly than current operations that require them to send inmates to be housed at other jails.
- If the County can house inmates at a lesser per diem rate, manage population to keep sentenced individuals out of jail, or lessen lengths of stay many jurisdictions could see a decrease in costs for jail services.

Personnel

Number and Cost

- In 2013, among all responding jails a total of 976 staff members (815 full-time staff members and 161 part-time staff members) cost jails approximately \$55.5 million (approximately 63 percent of all reported expenditures of \$88.0 million).
 - Nearly 90 percent of total jail staff in responding jurisdictions were State of Ohio certified correctional officers.
- Cuyahoga County Jail's personnel expenses were \$40 million. In remaining jurisdictions, nearly 85 percent of all reported personnel expenditures came from Cleveland, Euclid, Bedford Heights, Parma, Solon, and North Royalton.

| 2013 Personnel Expenditures | | | | | |
|---|--------------|--|--|--|--|
| Total Expenditures (All Jurisdictions) \$87,959,128 | | | | | |
| Total Personnel Expenditures (All Jurisdictions) | \$55,480,596 | | | | |
| Cuyahoga County Personnel Expenditures | \$40,000,000 | | | | |
| Cleveland Personnel Expenditures | \$7,361,827 | | | | |
| All Other Personnel Expenditures | \$8,118,769 | | | | |

 Non-County Jail, non-City jail personnel expenditures were \$8.1 million – the majority of which came from 5 jails (Euclid, Bedford Heights, Solon, Parma, North Royalton).

Personnel

Collective Bargaining Agreements

 The various provisions of collective bargaining agreements should be reviewed prior to regionalization so that any terms or implications are fully understood prior to taking any action.

| Ending date of CBA (Year) | Jurisdiction(s) | | |
|---------------------------|-------------------|--|--|
| 2012 | Cuyahoga County | | |
| | Bedford Heights | | |
| 2013 | Cleveland | | |
| | Westlake | | |
| | Broadview Heights | | |
| | Euclid | | |
| 2014 | Garfield Heights | | |
| | Maple Heights | | |
| | North Olmsted | | |
| | Parma | | |
| | East Cleveland | | |
| 2015 | Solon | | |
| | Strongsville | | |
| 2016 | Brooklyn | | |
| 2017 | Lakewood | | |
| Not Provided | North Royalton | | |

Personnel

Use of Police Patrol and/or Dispatch

 A sizable number of jurisdictions use patrol and/or dispatch staff to provide some level of jail-related services. A regional jail model would increase staffing availability to those police departments without any associated additional costs, reallocating time previously spent on jail-related duties to additional patrol and dispatch duties.

| Jurisdiction | Most of the time | Infrequent Occasions | Only at night | Other |
|--------------------|------------------|-------------------------|---------------|-------|
| Bay Village Police | X | | | |
| Bedford | | | Х | |
| Bedford Heights | | | | Х |
| Broadview Heights | X | | | |
| Cleveland Heights | X | | | |
| Fairview Park | X | | | |
| Highland Heights | X | | | |
| Lyndhurst | X | | | |
| Mayfield Heights | X | | | |
| Middleburg Heights | | | | Х |
| North Randall | X | | | |
| Parma | | X | | |
| Shaker Heights | | | | Х |
| Valley View | | X | | |
| Walton Hills | | | | Х |
| Westlake | | | | X |
| Total | 8 | 2 | 1 | 5 |

Expenditures and Revenues - Summary

- In 2013, the total budgeted expenditures of all responding jails (full service and non-full service) were \$88.0 million.
- In 2013, the total budgeted expenditures of all full service jails in Cuyahoga County equaled \$86.5 million.
 - The County's Jail and the City of Cleveland's jails accounted for the majority of full service jail expenditures, representing a combined \$79.0 million in expenditures.
 - All non-County and non-City full service jails combined for total expenditures of \$7.5 million and, of this
 population, only Bedford Heights had expenditures of more than \$2 million.
- Only one jail, Bedford Heights, came close to operating its jail at a net zero fiscal impact (revenues equal to
 expenditures), though some jurisdictions received significant revenues to help offset a portion of jail expenditures.

| | Budgeted Expenditures | % of All Jail Expenditures |
|---|------------------------------|----------------------------|
| Total Budgeted Expenditures (All Jurisdictions) | \$87,959,128 | - |
| Cuyahoga County Expenditures | \$64,100,000 | 72.9% |
| Cleveland Expenditures | \$14,914,283 | 17.0% |
| All Other Expenditures | \$8,944,845 | 10.2% |

| | Budgeted Revenues | % of All Jail Revenues |
|---|-------------------|------------------------|
| Total Budgeted Revenues (All Jurisdictions) | \$3,037,738 | - |
| Bedford Heights Budgeted Revenues | \$2,094,800 | 69.0% |
| Solon Budgeted Revenues | \$265,000 | 8.7% |
| North Royalton Budgeted Revenues | \$180,000 | 5.9% |
| Broadview Heights Budgeted Revenues | \$113,667 | 3.7% |
| Strongsville Budgeted Revenues | \$108,169 | 3.6% |
| All Other Budgeted Revenues | \$276,102 | 9.1% |

Full Service Jails – Overview

| Jurisdiction | FY13 Budgeted Expenditures | FY 13 Budgeted Revenues | Net Cost |
|--------------------|----------------------------|-------------------------|--------------|
| Bay Village | \$17,360 | \$5,250 | \$12,110 |
| Beachwood | N/A | \$0 | N/A |
| Bedford | \$152,937 | \$41,802 | \$111,135 |
| Bedford Heights | \$2,182,000 | \$2,094,800 | \$87,200 |
| Broadview Heights | \$285,116 | \$113,667 | \$171,449 |
| Cleveland | \$14,914,283 | \$0 | \$14,914,283 |
| Cleveland Heights | \$90,000 | \$0 | \$90,000 |
| Cuyahoga County | \$64,100,000 | \$0 | \$64,100,000 |
| Euclid | \$65,000 | \$0 | \$65,000 |
| Fairview Park | \$19,400 | \$600 | \$18,800 |
| Garfield Heights | \$442,463 | \$75,000 | \$367,463 |
| Highland Heights | \$15,644 | \$0 | \$15,644 |
| Lyndhurst | \$25,000 | \$0 | \$25,000 |
| Mayfield Heights | \$30,000 | \$0 | \$30,000 |
| Middleburg Heights | \$28,622 | \$14,025 | \$14,597 |
| North Randall | \$1,000 | \$1,000 | \$0 |
| North Royalton | \$899,958 | \$180,000 | \$719,958 |
| Parma | \$1,449,876 | \$53,869 | \$1,396,007 |
| Shaker Heights | \$373,878 | \$450 | \$373,428 |
| Solon | \$1,066,000 | \$265,000 | \$801,000 |
| Valley View | \$125,000 | \$0 | \$125,000 |
| Walton Hills | \$9,390 | \$9,106 | \$284 |
| Westlake | \$236,700 | \$0 | \$236,700 |
| Total | \$86,529,627 | \$2,854,569 | \$83,857,058 |

<u>Full Service Jails – Expenditures</u>

- In 2013, the total budgeted expenditures of all responding jails (full service and non-full service) were \$88.0 million.
 - Full service jails: \$86.5 million in expenditures; non-full service jails: \$1.4 million in expenditures
 - The County's Jail and the City of Cleveland's jails accounted for the majority of full service jail expenditures, representing a combined \$79.0 million in expenditures.

| Jurisdiction (Full Service Jails) | FY 10 Expenditures | FY 11 Expenditures | FY12 Expenditures | FY13 Budgeted Expenditures |
|-----------------------------------|--------------------|--------------------|-------------------|----------------------------|
| Bay Village | \$7,604 | \$9,821 | \$14,665 | \$17,360 |
| Beachwood | N/A | N/A | N/A | N/A |
| Bedford | \$145,128 | \$145,721 | \$129,113 | \$152,937 |
| Bedford Heights | \$2,294,903 | \$2,250,787 | \$2,077,437 | \$2,182,000 |
| Broadview Heights | \$259,185 | \$249,313 | \$256,785 | \$285,116 |
| Cleveland | \$14,615,490 | \$14,051,324 | \$13,082,190 | \$14,914,283 |
| Cleveland Heights | \$109,602 | \$86,333 | \$89,222 | \$90,000 |
| Cuyahoga County | N/A | N/A | N/A | \$64,100,000 |
| Euclid | \$1,777,300 | \$1,639,521 | \$1,643,597 | \$65,000 |
| Fairview Park | \$13,750 | \$21,300 | \$15,450 | \$19,400 |
| Garfield Heights | \$591,396 | \$415,996 | \$410,443 | \$442,463 |
| Gates Mills Village | \$0 | \$0 | \$0 | \$0 |
| Highland Heights | \$10,300 | \$11,500 | \$12,500 | \$15,644 |
| Lyndhurst | \$12,743 | \$12,292 | \$19,841 | \$25,000 |
| Mayfield Heights | \$20,877 | \$27,520 | \$26,222 | \$30,000 |
| Middleburg Heights | \$49,434 | \$21,500 | \$33,581 | \$28,622 |
| North Randall | \$1,000 | \$1,000 | \$1,000 | \$1,000 |
| North Royalton | \$732,901 | \$935,839 | \$1,002,469 | \$899,958 |
| Parma | \$1,404,139 | \$1,430,723 | \$1,477,186 | \$1,449,876 |
| Shaker Heights | 347,363 | 353,415 | 314,294 | \$373,878 |
| Solon | \$830,000 | \$748,000 | \$842,000 | \$1,066,000 |
| Valley View | \$133,367 | \$131,000 | \$127,025 | \$125,000 |
| Walton Hills | \$6,720 | \$5,283 | \$10,220 | \$9,390 |
| Westlake | \$229,352 | \$241,624 | \$232,750 | \$236,700 |
| Total | \$23,592,555 | \$22,789,813 | \$21,817,991 | \$22,429,627* |

^{*}Excludes County for consistency.



Full Service Jails - Revenues

- In 2013, the total budgeted revenues of all responding jails (full service and non-full service) were \$3.0 million.
 - Full service jails: \$2.9 million in revenues; non-full service jails: \$0.2 million in revenues
- Revenues were primarily generated from fees charged to other jurisdictions for housing inmates.

| Jurisdiction (Full Service Jails) | FY10 Actual Revenues | FY11 Actual Revenues | FY12 Actual Revenues | FY13 Budgeted Revenues |
|-----------------------------------|----------------------|----------------------|----------------------|------------------------|
| Bay Village | \$3,576 | \$6,633 | \$6,133 | \$5,250 |
| Beachwood | N/A | N/A | N/A | \$0 |
| Bedford | N/A | \$1,265 | \$47,392 | \$41,802 |
| Bedford Heights | \$2,477,653 | \$2,628,801 | \$2,369,115 | \$2,094,800 |
| Broadview Heights | \$120,503 | \$92,637 | \$121,843 | \$113,667 |
| Cleveland | N/A | N/A | N/A | \$0 |
| Cleveland Heights | N/A | N/A | N/A | \$0 |
| Cuyahoga County | N/A | N/A | N/A | \$0 |
| Euclid | \$711,459 | \$436,621 | \$396,443 | \$0 |
| Fairview Park | \$500 | \$500 | \$500 | \$600 |
| Garfield Heights | \$30,124 | N/A | \$78,800 | \$75,000 |
| Gates Mills Village | N/A | N/A | N/A | \$0 |
| Highland Heights | N/A | N/A | N/A | \$0 |
| Lyndhurst | N/A | N/A | N/A | \$0 |
| Mayfield Heights | N/A | N/A | N/A | \$0 |
| Middleburg Heights | \$13,348 | N/A | \$10,937 | \$14,025 |
| North Randall | \$1,000 | \$1,000 | \$1,000 | \$1,000 |
| North Royalton | \$188,427 | \$179,662 | \$176,663 | \$180,000 |
| Parma | \$33,820 | \$17,355 | \$72,294 | \$53,869 |
| Shaker Heights | \$4,334 | \$261 | \$1,120 | \$450 |
| Solon | \$131,000 | \$158,000 | \$305,000 | \$265,000 |
| Valley View | N/A | N/A | N/A | \$0 |
| Walton Hills | N/A | N/A | N/A | \$9,106 |
| Westlake | N/A | N/A | N/A | N/A |
| Total | \$3,715,744 | \$3,522,735 | \$3,587,240 | \$2,854,569 |

Full Service Jails - Food

- Jail food costs are directly related to inmate population. Food costs would be expected to decrease if jail population declines and increase if jail population rises.
- In 2013, 32 jurisdictions contracted with vendors for jail food services, and 11 jurisdictions reported that they provided food services with their own staff.
- Among the 32 jurisdictions, 25 reported average costs per meal per inmate of \$7.00 or less. Seven jurisdictions reported an average cost per meal per inmate of more than \$7.00.
- Eleven jurisdictions provided food services in-house using their own staff. Most
 jurisdictions that provided food services in-house did so at a cost per inmate per meal of
 less than \$4.00 dollars. Cuyahoga County jail was able to provide a meal for \$0.79 per
 inmate.

Full Service Jails - Medical

- Medical costs are directly related to inmate population. Medical costs would be expected to decrease if jail population declines and increase if jail population rises.
- Taken together, the budgeted medical expenditures for Cuyahoga County's Jail and Cleveland's jails were \$10.1 million of the total \$10.4 million of budgeted medical expenditures among jails that contracted for medical services.
- Cuyahoga County jail had an average medical cost per inmate per day of \$9.40.
- 21 jurisdictions contracted out their medical service. Of those jails contracting for medical service:
 - 14 had an average medical cost per inmate per day of \$10.00 or less.
 - 4 had an average medical cost per inmate that was between \$10.00 and \$20.00.
 - 3 had an average medical cost per inmate per day that was more than \$20.00.
- Some municipal jails provided medical service in-house with their own staff. Eight of the 15 municipalities that provided medical services in-house, did so for a cost of less than \$5.00 per inmate per day.

Questions & Answers

